

Politicians, academics, and citizens in many cities around the world have started to pay close attention to technological innovations and economic aspects of ongoing energy and digital transitions; they generally pay less attention to soft values, such as governance structures, spatial forms or culture. The initiative PortCityFutures from the Leiden Delft Erasmus (LDE) universities led by Carola Hein argues that a better understanding of port-city cultures, stakeholder values and the role of physical space is needed to develop strategies for spaces shared by ports and cities. Independent analysis and input from academia and cultural institutions can help develop maritime mindsets: a shared awareness of all stakeholders -public, private, citizen- of the unique legacies and assets that accompany the presence of water and port activities in a port city region.

These maritime mindsets establish the foundation for future-oriented and creative policy and development needed to address the current challenges in port city regions, and for the empowerment of engaged citizens. The humanities, social sciences and design-based research can help develop new participatory practices to engage with diverse groups of citizens in a port city region. Soft values have long been an important part of port city relations. Historically, economic and spatial port development has been interconnected with the socio-cultural interests of the city and region and its citizens.

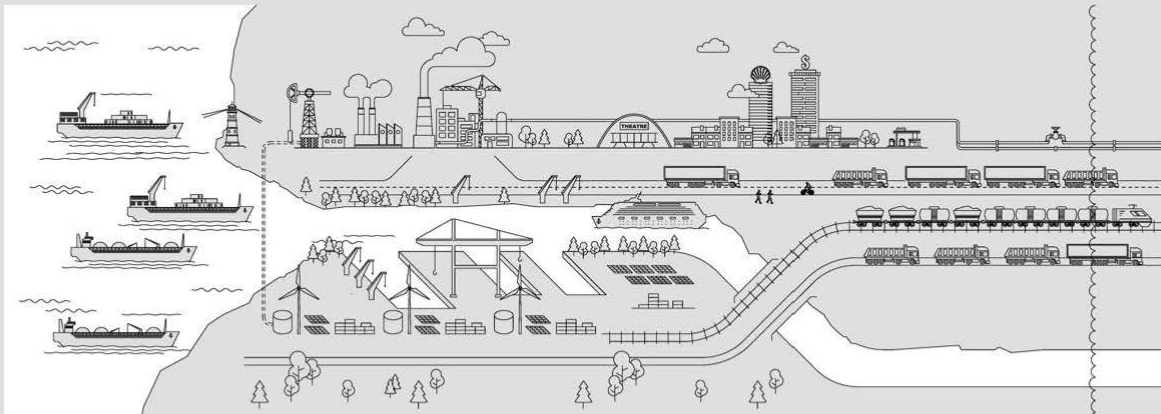
While we can't predict the future, we can be sure that the ongoing transitions will have an important spatial impact. We therefore opted to sketch a number of possible scenarios to get discussions going regarding what each of these scenarios means for the port city region. The drawings below tentatively visualize different possible developments and help people grasp the choices and their complexities. They also demonstrate the ways in which architecture and urban design can interpret complex interactions and, through visualization, facilitate decision-making. Among a multitude of possible scenarios, we chose four that sketch potential future developments for port-city-regions with a horizon of 2050 [\[1\]](#).

Based on the scenarios, the LDE PortCityFutures group developed an online pilot deliberation with Delft Design for Values (Klara Pigmans, Virginia Dignum, Jordi Bieger) and Tino Mager, to study the opportunities and challenges of the four scenarios for 2050. Our aim was to facilitate the identification of values relevant per scenario and to increase mutual understanding of the various perspectives. Discussing values gave participants the

opportunity to take a step away from concrete conflictual problems. and to recognize shared values as they relate to select scenarios [2]. The online tool allowed 42 representatives from port authorities, municipalities and institutions from Rotterdam, Naples, Gdansk, Hamburg, Riga, Bremen, Dublin, Savannah and Philadelphia to participate in the process regardless of their location or timezone.

ALTERNATIVE A LIVING APART TOGETHER

Ports embrace green energy (mainly bio-fuels) but are still heavily dependent on fossil energy generation and transport. Smart jobs are created in wider region, while blue collar workers protect their jobs in the port. Industrial production is concentrated and separated from consumption. Shipping and large-scale inland infrastructures – by rail, barge, truck and pipeline - connect port to fore-and hinterland. Cruises are the only port activity visible to public. City is governed and develops separately and remotely from the port. Green spaces separate urban and industrial functions. Dedicated leisure spaces.

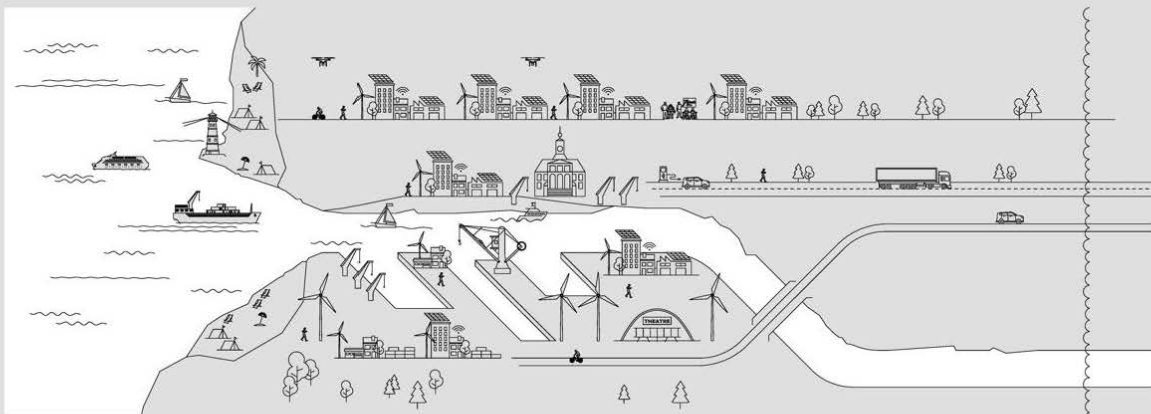


Port City Futures Online Deliberation Results



☺	Decided areas for each kind of activities is the best way to avoid interference between the different uses of the land.	This scenario allows parallel implementation of various scenarios, independent on city-port interrelations.	This is a perspective that port activities will enhance. They can continue their core business and time-consuming adaptations. If it existing port development remains.	This scenario allows the port to continue growing and being competitive and at the same time coexisting with the city in a friendly way.	Independent development and opportunities for both, port and city. Port is able to continue its business without such investments.	<p>Identified values:</p> <ul style="list-style-type: none"> - continuity - efficiency - safety - convenience
☹	The lack of the relationship between the port and the city create a city within the city, with two independent authorities and objectives.	This does not allow synergy between both partners and gaining surplus coming from coordinated strategies.	Unexpected rapid transformations in public spaces on the side of polluting port activities, can have a major influence on the slow-change model.	The port becomes invisible to citizens. There is no port activity apparently in the city, so the port city is reduced to a simple coastal city.	Unused potential of combined forces of port and city. For the longer term it is unsustainable because of the permanent dependence on fossil fuels.	

ALTERNATIVE B PORT CITY INTEGRATION

Port and city develop circulate concepts and generate green energy (solar, wind and algae) attracting young entrepreneurs who are developing smart technologies (3D printing, AR/VR, automation, sensing). Regional trade blocks coordinate sourcing and production, thereby decreasing travelled distance per ton of cargo. New industry and service jobs integrate in housing districts, which allows port and non-port related housing, work and leisure to develop at the waterfront, the edge and in the port. The borders of the port dissolves. Port activities are small-scaled, dispersed and focused on 'everything is connected' principles. Green spaces, urban farming happen in the city.

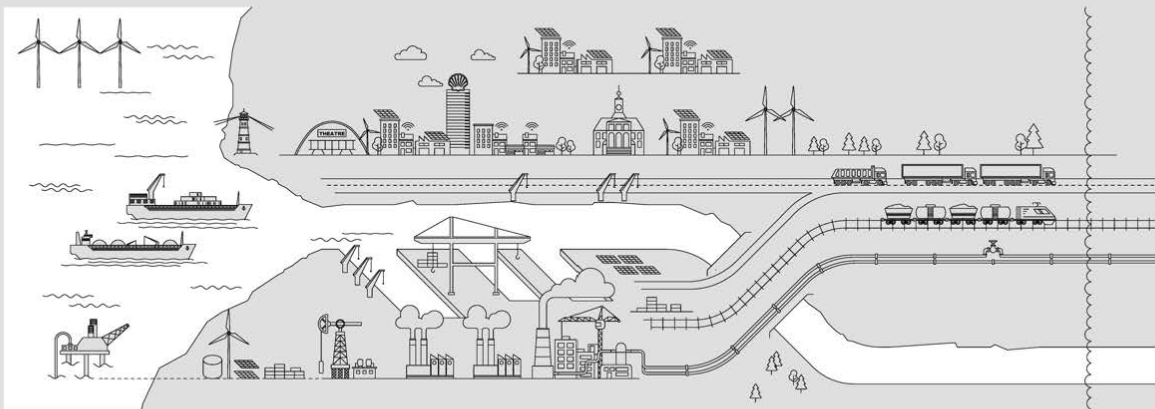


Port-City Futures Online Deliberation Results


	<p>The port area is part of the city and less with it. There is no more need for specialised areas nor for opposite policies.</p>	<p>Livable city environment with less industrial impact for citizens. We can expect a healthy environment and better quality of life.</p>	<p>This allows focusing on the synergy of port and city specifics, which makes these structures unique in light of the global economic development trends.</p>	<p>Sustainable development is the only way to go. Based on current strengths, this alternative is the only option.</p>	<p>This will be embraced by a new green generation, compatible with the inner-city lounge concept!</p>	<p>Identified values:</p> <ul style="list-style-type: none"> - attractiveness - sustainability - smartness - culturality - innovation - cooperation - inclusiveness - health - renewal - entertainment
	<p>It is unlikely to become the main productive fundament of the economic structures of the whole city or region.</p>	<p>With the loss of big headquarters, will this allow developing sufficient new jobs for the territory? If less jobs, loss of the capacity of attracted attractiveness, even if we have high quality living standards.</p>	<p>This mode could prevent focusing on the other economic issues that just port city economy.</p>	<p>Current business in fossil energy is too powerful for this to make sense. It will dominate decision making and not let itself be pushed out.</p>	<p>City could suffer from enclavement of port with certain functions and quality of life being impacted.</p>	

ALTERNATIVE C MAKERS CITY

Local governments fully embrace cities of making concepts. Cities and regions generate green energy and embrace circular closed-loop consumption and production patterns. Living, working, leisure occurs in self-sustaining neighbourhoods. Wind energy allows for electrification of transport system. New circular industries settle in the region, attracting new services. Oil-based industries and their headquarters are “locked in” the port area to produce selected oil products (industrial, health, etc.), to guarantee national and as a means for export. CO₂ is captured and stored in the seabed. Ship and land transport of raw materials occurs on an intercontinental scale

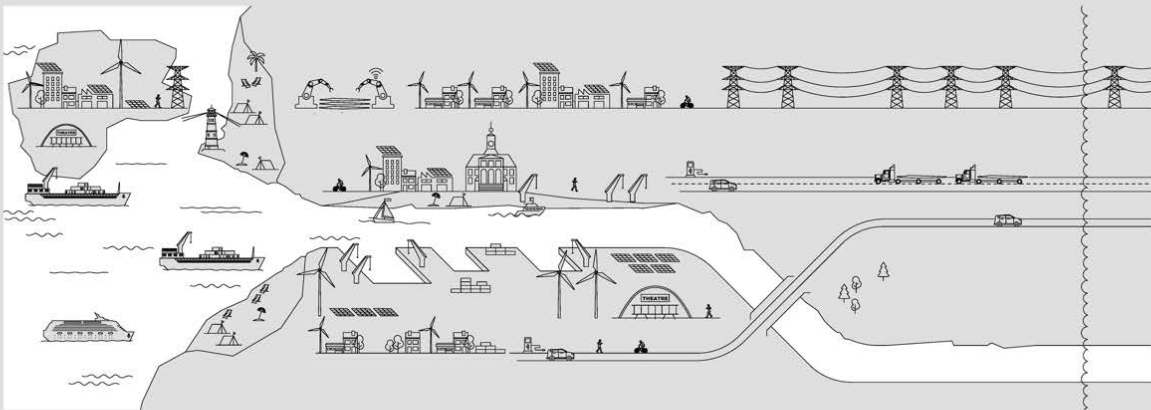


Port City Futures Online Deliberation Results


 	Relatively realistic scenario. Local leadership in governance. Work-life balance. Less interconnection between port and city.	Environment driven approach with realistic concept of centralised governmental policy making.	This allows development of the new face of port city and look into the future of port-city interrelations, creating new port-city identity.	The development and affirmation of the circular economy by local governments can improve the city through a virtuous process. Work and leisure time take place in eco-friendly neighbourhoods.	The port becomes a functional tool for the new reality and it does not have a negative impact.	Identified values: - efficiency - continuity - enterprising - diversity - sustainability - attractiveness - innovation - forward-looking - cooperation
	Partial solutions. Lack of available spaces for development is not really addressed. Not the need for wider co-operation strategies.	The role of the city government is overstated and unlikely that a city perspective will leading and not following.	This approach gives too much attention to economic and environmental dimensions and does not take in the right account culture, identity and maritime heritage.	Government is in chaos. There will be no embrace of any long-term vision.	Separation of Port and City bringing less awareness in the community.	

ALTERNATIVE D BLUE AND GREEN FUTURE

Artificial islands serve green energy generation, food production, housing and leisure to take pressure off the scarcity of space. Infrastructures are rerouted to connect with islands, while original port is a landing site for overseas connections. Industrial port moves beyond horizon, while freed up space is used for urban and leisure activities. Automation gives people more free time. General Basic Income sustains citizens. Strong regional governance. Port and satellite port-islands remain hubs in global production and transport system where megaships are deployed. Aquaculture (fish) and floating agriculture (farming) allow for more space on land, and rewilding of coastal areas.



Port City Futures Online Deliberation Results

	<p>Innovative, unfair to let go of existing economic models in order to create truly sustainable solutions.</p>	<p>Makes opportunities of the flows of goods, energy and waste through the site.</p>	<p>Removing the industrial port beyond the horizon is helpful for expansion of the urban life.</p>	<p>Pro is to think beyond borders for real breakthrough developments. You have to do so. But, you have to realize as well the investments and running costs. The year 2050 is not that far ahead.</p>	<p>Port and satellite port islands are very separated from the city and this should help to realize blue and green urban life.</p>	<p>Identified values:</p> <ul style="list-style-type: none"> - sustainability - greenness - innovation - resilience - convenience - attractiveness - inclusiveness - health - diversity - originality
	<p>It is highly technological scenario, where citizens start living less of leisure, really what we want for a city like Rotterdam, which has already looked itself on its work ethic?</p>	<p>Urban picture separating the good, the bad and the ugly. Feasible?</p>	<p>Artificial island requires large public investments. Industrial port beyond horizon causes high transport costs. Low added value to flow of goods from megaships when separated from the port.</p>	<p>We have to be realistic in the step by step implementation. Euthoria can be misleading with negative effect on community governmental support.</p>	<p>Absolute separation between port and city cause the segregation of maritime community and the port city lose its maritime identity.</p>	
						

Alternatives A-D: Four scenarios developed for the pilot value deliberation

(PortCityFutures).

The alternatives proposed to participants focused on the future relationship between ports, cities and their regions.

- **Alternative A** assumed separate development for port and city with the port as the main driver of change, embracing green energies for the functioning of the port, but continuing its dependence on fossil energy generation and transport for its customers. Participants in the value deliberation associated Alternative A with values of continuity, efficiency, safety and convenience. They pointed out that this scenario was particularly interesting for port authorities that could continue to work independently of neighboring areas. Others noted that such a scenario could not be sustainable in the long-term as port authorities would need to be better connected to their neighboring cities.
- **Alternative B** envisaged collaboration and integration and shared leadership of ports and cities or their regions. Values associated with such a development included sustainability, innovation, cooperation and health. A focus on circularity and green energy could allow non-port functions to be integrated in some parts of the port area. Such a scenario would, however, mean a loss of port activity and a loss of central functions and headquarters for the port city. Participants pointed out that this would facilitate synergy between port and city, but they feared a loss in economic power.
- **Alternative C** assumed leadership in the energy transition from the city side. The emergence of makers' districts would lead to changing consumer patterns. Such a scenario would ultimately change the functioning of the port. In the meantime, the port would remain locked into the business of transporting and transforming fossil fuel. Participants recognized both continuities and forward-looking sustainable patterns. They saw this as a realistic alternative for the future, but criticized the absence of a true integration between port and city.
- **Alternative D** was the most futuristic. It proposed new developments by the sea to host all the functions that could not find a place in the densely built port city region. New

energy generation, food production and housing could all be located on new islands. Such a proposal was in line with green and sustainable development and innovation values. Participants were hesitant about whether this was an opportunity building on the current “flows of goods, energy and waste” or, whether such a proposal required investments that were too high and added little value as megaships were separated from the port.

Capturing the complex relationships among port, city and region in a single image and a few descriptive lines was a challenging process. With more preparatory discussions, it would have been possible to further refine the draft scenarios; they are currently strongly oriented towards Rotterdam and only partially acknowledge the situation of other port cities. Many ports represented by participants have very different needs. During a conference in Rotterdam in December 2018, we assessed the results and started to explore the implications for other cities. The assessment of the outcome is ongoing and will be discussed in a follow up issue [3].



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#PORTCITYFUTURES

Discussion of scenarios during the PortCityFutures conference in Rotterdam in December 2018.

From the discussions during the value deliberation and during the conference it has become clear that soft values are an under-researched topic. We need clearer definitions and terms and ways to assess soft values. We propose that interdisciplinary and long-term research is needed to connect political, social and cultural dimensions of spatial use and to (re-)establish a strong port city culture that serves the port, the city and the region.

Notes

[1] For the value deliberation see: <https://mood.tbm.tudelft.nl/portcityfutures/welcome>

[2] Pigmans, K., V. Dignum, and N. Doorn, "Group Proximity and Mutual Understanding: Measuring Onsite Impact of a Citizens' Summit," *Journal of Public Policy* (2019).

[3] See conference program at: http://conference.portcityfutures.org/?page_id=50

Head Image: Multi-Stakeholder Deliberation for the Improvement of Port-City Relationships.